SECTION 32 REPORT PLAN CHANGE 23, HAURAKI GULF ISLANDS APPENDIX D: GENERAL SUBMISSIONS

	Name	GENERAL SUBMISSIONS Issues		
1	Ormiston Associates	 Minimum lot size should be justified on environmental grounds for on-site wastewater treatment and disposal. This would include improved wastewater treatment and disposal methods having less impact on the environment. (see Sec 8.6.2.2.1 & 8.6.2.2.2) Large lots don't necessarily result in less environmental impacts than smaller lots with improved wastewater treatment. Waiheke has a history of basic septic tank and standard soakage field. Recently renovated baches contain high water consumption devises, without the upgrade of the disposal system. This has resulted in overloads of ground disposal systems and effluent breakout. This is a particular problem during high rainfall months. Septic tanks provide a very low level of treatment with little reduction in pathogens within wastewater. Beach water quality is lowered by runoff from Waiheke Island catchments discharging onto beaches. Modern On-Site Wastewater Treatment and Disposal High level waste water treatment Realistic design flow when estimating wastewater production Soil type Ground slope Use of approp. Disposal method Applying minimum setback distances from surface water and groundwater Runoff reduced Topsoil not required to reduce faecal coliform content by a significant amount Remaining pathogens more readily removed by topsoil Less potential for overloading disposal field 	•	The Plan should require any development install: - domestic wastewater package treatment plant; - dripper irrigation for treated wastewater irrigation - the system be sized to the max daily wastewater flow based on TP58 guidelines The max discharge volume per lot should be based on lot area as per ARC gross lot area to discharge volume criteria – <u>Gross Lot Area</u> -1.5 & greater Max Daily Wastewater Flow Or a discharge consent from the ARC required: Eg. <u>1275sqm</u> =1.5 850L/d The areas available for wastewater disposal should take into account any set back required from
		 Septic tanks provide a very low level of treatment with little reduction in pathogens within wastewater. Beach water quality is lowered by runoff from Waiheke Island catchments discharging onto beaches. Modern On-Site Wastewater Treatment and Disposal High level waste water treatment Realistic design flow when estimating wastewater production Soil type Ground slope Use of approp. Disposal method Applying minimum setback distances from surface water and groundwater Rainfall Advantages of the above include: Runoff reduced Topsoil not required to reduce faecal coliform content by a significant amount Remaining pathogens more readily removed by topsoil Less potential for overloading disposal field 	•	max daily wastewate flow based TP58 guidelines The max discharge volue per lot should b based on lot ar as per ARC gro lot area to discharge volue criteria – <i>Gross Lot Area</i> -1.5 & greater <i>Max Daily</i> <i>Wastewater Flo</i> Or a discharge consent from th ARC required: Eg. <u>1275sqm</u> =1.5 850L/d The areas available for wastewater disposal should take into accou any set back required from surface water

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			•	groundwater, buildings and embankments. If the above criteria are not met, the lot size should be increased. Although the package treatment plants and drip irrigation should be the only systems allowed in clay soils that are typical on Waiheke Is. A more realistic lost size is 1275sqm. This is equivalent to a 3- bedroom house with roof water supply and upmarket water production fixtures.
7.	Department of Conservation - Ms. Ruth Wilkie	 Support intention of the proposed amendments as they give greater clarity and certainty 8.2 – Securing public access is strongly supported Ensure that legal access to sites is provided in a manner that doesn't adversely affected the environment. etc 		
	Brian and Robin Griffiths	 Support for Objective 8.3.1 - high conservation value All subdivision applications should be publicly notified unless permitted activities. Should be minimum & median site sizes in all Land Units. Then there wouldn't be a need for "bonus density provisions". One clear and comprehensive rule & stick to that Separate objectives relating to protection of rural character and amenity value. Subdivision and landuse need to be integrated. Subdivision would only occur when a particular land use activity is planned for some time in the not too distant future. Eg a new urban subdivision would only take place when existing residential areas are at least 90% full. Public access and open space – the requirements must be secured at the time of subdivision. This will avoid compliance problems. Land Unit 21 (p17) lack of clarity relating to the minimum size lots and numbers of lots allowed. Variations are hinted at but no thresholds are given. Section D (p 17) covers this well so why 		

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	 depart from this? Vehicle access should be around, not through conservation areas. 	
Manukau City Council - Pat Holm	 Minor subdivision - minor boundary adjustment, amendments to cross leases, unit titles and company lease plans for the purpose of showing additions and alterations to buildings, accessory buildings and areas for exclusive use by owner or owners. Also includes the creation of rights of way provided that all sites are in the same zone, and the conversion of cross lease into freehold titles where relevant development and performance standards are met. MCC has a 2 tiered approach to subdivision. The first consent is a RDA; each subsequent stage is a controlled activity – if the subdivision is in general accordance with the scope and terms of the original land use consent. The advantage to developers is that all details are not required at the original consent stage. Financial contributions could address ongoing management of natural water systems. Even if in private ownership, they deteriorate and need cleaning up and revegetation. Suggested performance standard – For proposals involving ground disposal of sewage, the results of an evaluation from a suitably qualified person to indicate: (i) whether the site has sufficient capacity for a wastewater disposal field including assessment of soil types and percolation tests. (ii) Whether the regional rules for on site wastewater disposal are complied with. If not, a resource consent may be required from the ARC (iii) Where no more than one new site will be created, including rural settlements, whether a community or individual wastewater treatment and disposal system is most appropriate, having regard to any existing problems within the vicinity of the site 	
K McCathcart	 Subdivision rules should recognise more strongly the Gulf Island's status as within a National Maritime Park. Also as the remaining "green fields" in AC. The above is paralleled by the Liveable Communities Surveys HGI is within the coastal environment, development impacts on the catchment and coastal waters are significant issues. Request more criteria related to this. Subdivision requiring CoC only – what provisions for collection of 10% financial contribution without resort to section 35 of the Building Act 1991, which is challengeable. Also, would like s32 that relates to non-notification be made available to the public. 	

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	 assessment under S93-94. Restricted discretionary activity with no further assessment necessary under the intensity level rules (some thresholds and triggers have yet to be determined) if it is demonstrated that certain requirements can be satisfied. Request that s32 that relates to non-notification be made available to the public and exactly what activities will b e considered as restricted discretionary. There is great public interest in subdivision in the Gulf, in most cases consultation with the community may be appropriate. S32 material will need show where non-notification is appropriate. Rules about unit title and company leases To LU 11 and 12 will intensify the density of residential use in those areas is directly contrary to the objectives and strategies that relate to maintenance of the rural character of the Gulf. S32 should be released that justifies this major proposed plan change. Further community consultation should be undertaken to after explaining to the community what this means. There has been a reaction to the proposal for Unit Title in LU14, as a way around the subdivision rules. In the visitor facility and units (14), apartments are being sold that are visitor facilities. The low scale visitor facility concept that maintains the character of the Gulf will be lost if the intensity of the ability to gain strata title is changed – particularly in residential areas and Land Units directly adjacent to residential areas. Unit title criteria should be changed to reflect floor area ratios with tough criteria set down to retain amenity where unit title is a listed discretionary activity. Unit title should be non-complying in LU 11 and 12 and on all of Great Barrier. It should only be allowed in LUs adjacent to residential areas and on public reserves after careful consideration of strict criteria and s93 & 94 of the RMA. Oppose changes that are less restrictive. Support changes that make criteria clearer and more certain. Suggests pro	
ACC: HGI Planners	 Consistency of terms – lot, title and site Treaty recognition in introduction but not again 	
	 Support pro-active encouragement for a comprehensive infrastructural approach at the micro level ie. community sewerage treatment systems, stormwater systems, facilities for firefighting etc. for subdivision as a whole. 	
	Welcome additional emphasis on the effect of	

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	subdivision in terms of amenity ie. noise, traffic, pollution by generators, earthworks etc. Despite the fact that many of the provisions link back to s6B.	
	 Suggest a provision for the re-zoning of land (to LU 17) taken for esplanade reserves, in order to make the rules more readily applicable. Section 8.2 Resource Management Issues – bullet 	
	point 10 Suggested that Council explore the issue of solutions/provisions related to retiring farmers subdivisions.	
	 Objective 8.3.1 – Council should recognise public access to areas other than the coastal marine areas. eg wetlands, streams and bush areas. 	
	 8.3 Policy B – Does this provision allow consideration of variations to the minimum lot sizes where the lot will be used for conservation purposes? Are these lots solely for conservation or can they be built on? Will the whole 	
	 conservation unit need to be contained within one lot? Policy E – need to recognise in the provision that public access is not always desirable and 	
	reference to absolute requirement should be deleted. Eg. in some scientific and ecologically sensitive areas protection rather than access is the key focus.	
	 8.3.2 Objective – "efficient use" – vague term 8.3.2 Policy B – reword "by including in the Plan, techniques which are reflected in appropriate rules and methods, which achieve a flexible approach to subdivision that facilitates better land use and development potential based on land use capability". 	
	 8.3.3 Policy F – potentially inconsistent with the "Essentially Waiheke" document which seems to promote at least on new village on Waiheke. Also, this provision doesn't apply to Great Barrier as the plan has not recognised villages there 	
	 8.3.4 Policies G and H – plan should recognise the function of esplanade reserves for protection as well as public access. It is important that Council does not focus all its 	
	attention on obtaining land during the subdivision process – other voluntary mechanisms should be explored and encouraged, and funds should be committed during the Annual Plan process to advocate the protection and enhancement of areas.	
	 8.3.5 – strong support for this objective to integrate subdivision rules with land use activity rules where appropriate in order to achieve a more integrated approach to land use and development 	
	 8.3.3 Policy A – is this reasonable in Land Units 2,3, 9,1 and 4 which have very low triggers. Eg all subdivisions in LU 2 and 3 (earthworks) and 9 	

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Name	 GENERAL SUBMISSIONS Issues (vegetation clearance, earthworks and access) will be non-complying. 8.3.4 Policy C – is this achievable, long term objective. Ie. it would be easy to obtain a subdivision consent using the provision and change the landuse at a later date. 8.4 – Resource Management Strategy Why is the village concept not being applied to GB? 8.5 RM Strategy include a reference to Policy Areas, along SMAs and land units. New Zealand Coastal Policy Statement 8.5 Anticipated Results - pacing growth with provision of services - how will this be implemented? Can we justify declining solely on grounds that ACC can't afford to upgrade roads? Is this a matter already addressed through financial contributions. 8.5 Anticipated Results – esplanade strips etc – include wetlands. Query whether there are any other "significant" waterbodies ? Include provision for reserves for other reasons - protection. Re: "efficient use of rural land" – are we requiring individual farming units to be economically viable ? Re: avoiding development in areas prone to natural hazards Support the theory behind the inclusion of this provision, the type of policy requires investment in terms of collation of data eg. flood expectancy data. Unless Council allocates funds for this the policy will be ineffective and is unable to be 8.6.1E – where more than one land unit is involved in the subdivision. What happens where over two/three land units involved? This causes considerable problems – would like more input into this. 8.6.1.H(b) – Staged Development – Reword to clarify "Each stage will only be approved when the Council is satisfied that the conditions that apply to the previous stage have been met, as well as any other conditions of the subdivision consent which are required to be given effect to at that time." J – Why need to be in the public interest? Should the focus be on the ad	
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	 affect the community interest, however we do not consider that he proposal is required to be in the public interest. 8.6.1.Kd This seems in the wrong location (ie. in the rules section). It will be used as a guideline and should be located accordingly. N – stopping of unformed roads – what assessment criteria are to be used? - open ended, needs guidance. Should be deleted unless Council is prepared to adopt a process which is separate to the subdivision process. Otherwise 	

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	for the rules relating to Land Units 1-10 and 20.	
	Rather should be included in s8.5.4.10. Reference	
	should be made to LU20 in the first sentence. The	
	second part of this rule, relating to land to be	
	vested as reserve, should apply across all land	
	units (as a general rule), not just LUs 1-10 and 20.	
	It should be in the general rule section.	
	8.6.2.2.4 Special subdivisions – historically this	
	provision has been abused. Intention is to protect	
	the environment. In practice the rule justifies	
	smaller lot sizes without a genuine concern for	
	environmental outcomes. The applicant should	
	have to prove that outcomes will be	
	environmentally superior to alternative options.	
	The changes go some way to change this rule, but	
	need to go further. Use of the term "significant"	
	needs to be clarified le. Is a niliside of regenerating	
	Manuka Significant?	
	EC states that he rule only applies to lets that	
	contain parts of the SEE within their boundaries	
	The next paragraph suggests covenanting the	
	entire SEE as one lot. Would each lot owner	
	receive a share in the title?	
	"The area of the share of the SEF cannot be	
	included in any assessment of minimum lot area."	
	This is unreasonable and unrealistic. Also if	
	applicants can't include the SEF land in the	
	assessment of the total land areas then they are	
	unlikely to use the SEF provisions. Council should	
	focus on environmental outcomes and adopt	
	provisions which encourage people to protect	
	features, therefore acting as a disincentive.	
	B Company leases and unit title subdivision. –	
	these need to be accompanied by proper plans,	
	rather than final survey plans and site plans which	
	accompany building consent applications.	
	C. Re-subdivision of existing lots – outline the	
	adjustments and resubdividing existing lots	
	Amend (b) to read "The proposed subdivision shall	
	not create any lots which are smaller than those in	
	existence at the time of application"	
	D. Special subdivision rules for Policy Areas 1-4	
	only – Amend to read "D Special subdivision rules	
	for Policy Areas 1-4 only. "The rules provide for a	
	special subdivision in Policy Areas 1-4 only"	
	Table 4: Minimum Area for Lots (in ha) – Please	
	clarify the terms used ie. NB (not provided for). If it	
	is non-complying, we should use that terminology.	
	S8.6.5 Hazards	
	No provision for wild fire a key threat on GB etc.	
	Best place to deal with this. Fire breaks around	
	nouses – should be mandatory. Access for fire	
	appliances and resources for firefighting.	
	I lime to provide information including flood	
	expectancy, nazaro data, coastal erosion analysis,	
	geolech sludies and wildfire threats.	

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	Land Unit 3 is an anomaly. Why is a land unit comprising drained swampland targeted for relatively intensive subdivision? The existing rules reflect historic patterns rather than desirable environmental outcomes. This anomaly does not fit well with the emphasis on the coastal environment.	
Gary Peters Utility Planning ACC	 Subarvision of LUS 11 & 12 is allowed under rule 8.6.2.2.2.A provided onsite wastewater treatment is adequate and is based on discharge to ground. This is inappropriate because: Some parts of the island exhibit common problems related to high groundwater levels and trench overloading. Cases of watercourse pollution due to overloading and effluent break out from deep soakholes on steep slopes have also been observed. The worst pollution problems are in the catchments of oneroa, Blackpool, Surfdale, Little Oneroa and some other areas. Onsite disposal to ground is not practically possible in these sub catchments due tot he relatively impervious nature of the subsoils. Therefore further densification in these areas should be avoided. Most of the site areas are 1000sqm (approx). Further subdivision will exacerbate waste water problems. Ground disposal should not be attempted in areas where the ground is impervious and the ground water table is near the ground surface. Similarly deep disposal should not be attempted where ground stability is at risk or effluent break 9outs occur else where off the site. Large parts of Waiheke Island are located on impervious subsoils with high ground water levels. Where ground soakage capacity is limited evapotranspiration systems are often used for effluent disposal. These are effective in climatic areas where there is relatively little rainfall and high wind or sunshine levels to evaporate or dissipate the effluent by plant transpiration. Consequently these systems work well in summer, but can be ineffective in winter. Evaporation rates in winter on Waiheke Island are very low. There can be a water surplus where more water precipitaes onto the land than is evaporated off. Therefore ET systems can fail resulting in leakage of only partially processed effluent onto the land. 	
	following elements:	

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	- Septic tanks of varying sizes	
	 Evapotranspiration bed or 	
	 Field soakage disposal drains or 	
	 Aerated systems 	
	 Single pass or recirculating sand filters 	
	If properly operated and maintained septic tank	
	can remove 33%-60% of the biochemical oxygen	
	demand (BOD) loading and 80%-90% of	
	suspended solids (SS) loading. Fecal coliform	
	reduction is in the order of 95%. Saturated winter	
	conditions can reduce the effectiveness of these	
	beds to zero. The enluent may be discharge to	
	water systems	
	Aerated and candfilter systems are very effective	
	in treating domestic waste, however they are	
	expensive to install and run and need ongoing	
	maintenance from experience operators. Few	
	domestic properties on the Island are fitted with	
	these systems.	
	Performance Monitoring	
	ACE monitor the performance of on site waste	
	water systems and registers all official odour and	
	effluent complaints on a data base. Many more	
	complaints have been investigated directly. These	
	are not listed on the TCS data base.	
	Utility Planning Initiatives	
	 Property inspection programme – to assess 	
	the adequacy of the existing private	
	wastewater disposal fields, Council has	
	Brogramme This consists of inspections of	
	the physical disposal fields by 2 wastewater	
	engineers They will observe the effects of the	
	disposal field performance upon the immediate	
	environment. Each property inspection will be	
	logged onto a data base. This will be	
	interfaced wit the FIS allowing hazard mapping	
	that can be used to assist remediation	
	strategies.	
	 Owhanake Waste water treatment Plan and 	
	Oneroa Reticulation	
	On file is a letter from the Minister of Health	
	requiring ACC to remediate wastewater	
	Operos Commercial Centre This resulted in a	
	reticulation network in and around the Operoa	
	Commercial Centre and the proposed	
	Owhanake Wastewater Treatment Plant	
	These works are interim to medium term	
	solutions to the problems.	
	- Long term planning is needed to avoid future	
	problems arising. Utility Planning is assessing	
	the existing and future wastewater needs of	
	the island.	
	Consequences of Existing Plan Provisions	
	 Effluent quantities will increase through the 	
	catchments. Oneroa, Blackpool, Surfdale,	

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Name	GENERAL SUBMISSIONS Issues Little Oneroa, Hekerua Bay and Palm Beach becoming a health hazard or nuisance. This is already happening in Blackpook, Little Oneroa and Palm Beach. - Contamination of ground water systems including streams and beach foreshore areas would cause further degradation; including offensive odours. - Possible contamination of bore water - The Council could be directed by the Minister of Health to reticulate these areas, treat the effluent and discharge to the environment. • Future Planning The provision of a wastewater infrastructure system is dependent on the following factors: - The present onsite disposal of waste water – is it non injurious to public health and the environment? Does it poise a nuisance under the Health Act? Is it physically possible to safely dispose of treated wastewater to ground soakage so that it doesn't pollute existing ground water systems ? - Will future bore water, used over summer to recharge domestic water supplies, remain unpolluted without a reticulated system being installed? - Can community based schemes be used to mitigate public health risks? - Is there sufficient appropriate land available within each catchment to allow ground disposal methods to be used? Ie. should all or part of the existing recreation reserves located within a catchment to be fence off to allow for ground disposal? - Is there appropriate land on the Island to utilise ground disposal methods? The information at hands indicates that the answer is "No" to all of the above questions. The problems arises from the geology of the Island (soils not suited to ground disposal) and	
	 Immediate Actions Required: Possible initiative that Council could take: Limit permanent resident numbers in Oneroa, 	
	Blackpool, Surfdale, Little Oneroa catchment areas.	

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	 Limit tourists numbers to Waiheke to acceptable levels Change the Wastewater Bylaw. Require each property to install state of the art private wastewater treatment system. Retro fitting these systems to the 4093 existing developed properties would be a difficult exercise. Reticulate the catchments in a) above and construct a wastewater treatment plant. The reticulation of the wastewater in the area mentioned above would be the most feasible option. However there would be a substantial cost. It may be inevitable considering the problems arising from the existing wastewater systems. 	
ARC	 Supports proposed provisions General Matters : Supports concurrent processing of ACC and ARC consents Amendment to last para under bullet point 2 Section 8.6.1A. "Where a consent is also needed from the ARC (such as to take water, dispose of stormwater, etc) it must be applied for in conjunction with an application under these rules". This change clarifies that the concurrent processing of all consents is preferable to an applicant gaining individual consents from each consent authority at different times. The ARC encourages this approach throughout the region. This comment also applies to bullet point 2 under Section 8.a6.2.2.2 Specific Land Units. A, Land Units 11 and 12 and Policy B under Objective 8.3.4. Under 8.6.3.1 Explanation of Esplanade Areas, the last para discussed esplanade Areas, the last para discussed esplanade strips. The third bullet point concerns when public access should be restricted. This should include a discussion of examples to clarify when restricted access may be appropriate. S8.6.2.2.1(d) Minimum Areas for Lots there is provision for the subdivision of a lot where part falls into a policy area and part does not. What if the area to be subdivided is quite small? This needs to be clarified. S8.6.3.1 Explanation of Esplanade Areas – Esplanade strips – 3rd bullet point concerns when public access should be restricted. This should include a discussion of examples to clarify when restricted access may be appropriate. 	

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	and development of communities and recognition of the diverse lifestyles and cultures associated with the HGIs. Policies A0H give effect to this objective.	
	 Policy A (infrastructural constraints) doesn't relate well to this objective. Infrastructural constraints have been identified as an issue in the discussion paper. Therefore could justify having a separate objective articulated to address that issue. ARCs submission on <i>Essentially Waiheke</i> elaborates on infrastructural constraints. Policy 9.4.7.1 of the ARPS relates to conservation, efficient use and reuse of regions water. Where water demand is equal or exceeds availability, the use of on-site tanks should be promoted. A rule should be inserted to this effect. Eg. from RDC Plan Change 76: <i>All water shall be supplied using on-site tanks</i>. 	
	Where on-site tanks are to be used to supply potable water the following minimum storage capacities must be supplied:	
	 Every shop, office or restaurant shall have storage capacity equal to or exceeding 56.8cubic metres. 	
	 Where traveller's accommodation is proposed 68.16cubic metres of storage shall be provided for every building forming part of the complex which provides overnight accommodation; Every household unit shall have storage capacity equal or exceeding: See submission 	
	The quantities of water specified in the rule specifically to Rodney so will need changing. ARC Technical Publications 58 provides an estimate of water demand for various commercial activities. These estimates combined with rainfall yield for a particularly site and activity would allow more certainty for specifying on-site storage.	
	 Natural Heritage Objective 8.3.1-supported as consistent with ARPS Policy B – Develop more detailed criteria to determine which features qualify for such lots. Eg. How is an area of native bush assessed as being significant? 	
	 Also establish a monitoring system to that conservation values on sites are maintained and protected. Supports policy on dealing with unformed roads. Last bp s8.6.1A All Applications – is supported. It 	
	recognises that a precautionary approach should be taken when assessing the potential environmental effects of any subdivision. This approach is advocated in ARPS. This statement should be expanded to include wildlife habitats and	

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	 Treatment Design Approach, Stoffwater Treatment Devices The success of these approaches is largely dependent on the extent to which their principles and methods are incorporated in to policy at district plan level. The principals and methods in these documents are being promoted to, and adopted by councils (and developers) across the region as ways to minimise the adverse effects of 	

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	 development on the environment. Consider incorporating these documents into the review of sub, either thru reference or by inclusion of the principles into the policies and rules of the Plan. 	